AGRICULTURE APPROPRIATIONS/Final Passage

SUBJECT: Agriculture, Rural Development, and Related Agencies Appropriations Bill for fiscal year 1998 . . . S. 1033. Final passage, as amended.

ACTION: BILL PASSED, 99-0

SYNOPSIS: As passed, S. 1033, the Agriculture, Rural Development, and Related Agencies Appropriations Bill for fiscal year 1998, will provide \$50.685 billion in new budget authority, 73 percent of which will be for mandatory spending programs and 75 percent of which will be for food welfare programs (both mandatory and discretionary). Total funding will be \$3.2 billion less than provided in fiscal year 1997. Details are provided below.

- Domestic food programs, \$38.146 billion, including: \$26.051 billion for food stamps (\$1 billion of that amount will be available as a contingency reserve; total food stamp funding declined as a result of reforms enacted in the Welfare Reform Bill), \$3.928 billion for the Women, Infants, and Children Program (\$121.8 million more than provided in fiscal year 1997); and \$7.769 billion for child nutrition programs (see vote No. 200 for related debate);
- Agriculture programs, \$6.921 billion, including: \$1.584 million for the Crop Insurance Corporation Fund; \$850 million for Cooperative State Research; \$783.5 million for the Commodity Credit Corporation; \$738 million for Agricultural Research Service projects (numerous projects are earmarked); \$590.6 million for Food Safety and Inspection (an increase of \$17 million, which will allow for implementation of the new hazard analysis and critical point (HCCP) meat and poultry inspection system); and \$441.3 million for Animal and Plant Inspection; additionally, \$2.941 billion in loan authority will be provided;
 - National Resource Conservation Service, \$826.9 million;
- Rural development programs, \$2.079 billion; additionally, \$5.295 billion in loan authority will be provided, with \$3.5 billion of that amount for rural housing;
 - International food programs, \$1.730 billion; and

(See other side)

YEAS (99)				NAYS (0)		NOT VOTING (1)	
Republican (55 or 100%)		Democrats (44 or 100%)		Republicans (0 or 0%)	Democrats (0 or 0%)	Republicans	Democrats (1)
						(0)	
Abraham Allard Ashcroft Bennett Bond Brownback Burns Campbell Chafee Coats Cochran Collins Coverdell Craig D'Amato DeWine Domenici Enzi Faircloth Frist Gorton Gramm Gramm Grams Grassley Gregg Hagel Hatch Helms	Hutchinson Hutchison Inhofe Jeffords Kempthorne Kyl Lott Lugar Mack McCain McConnell Murkowski Nickles Roberts Roth Santorum Sessions Shelby Smith, Bob Smith, Gordon Snowe Specter Stevens Thomas Thompson Thurmond Warner	Akaka Baucus Biden Bingaman Boxer Breaux Bryan Bumpers Byrd Cleland Conrad Daschle Dodd Dorgan Durbin Feingold Feinstein Ford Glenn Graham Harkin Hollings	Inouye Johnson Kerrey Kerry Kohl Landrieu Lautenberg Leahy Levin Lieberman Mikulski Moseley-Braun Moynihan Murray Reed Reid Robb Rockefeller Sarbanes Torricelli Wellstone Wyden			EXPLANAT 1—Official I 2—Necessar 3—Illness 4—Other SYMBOLS: AY—Annou AN—Annou PY—Paired PN—Paired	nily Absent Inced Yea Inced Nay Yea

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• Related agencies, \$981 million, including \$913.1 million for the Food and Drug Administration and \$60.1 million for the Commodities Futures Trading Commission.

Other provisions include the following:

- the Conservation Reserve Program (CRP) will continue through FY 2002; enrollment will be limited to 36.4 million acres;
- the Wetlands Reserve Program will be reauthorized through FY 2002; enrollment will be limited to 975,000 acres;
- the Market Access Program will receive \$90 million (see vote No. 199 for related debate);
- \$4.9 million will be given to the Food and Drug Administration for its initiative to reduce under-age tobacco use (see vote Nos. 197-198 for related debate);
- \$202 million will be appropriated to pay the sales commissions of private-sector crop insurance agents (this funding will be offset by cutting the Export Enhancement Program to \$150 million; this funding for commissions was mandatory spending prior to fiscal year 1998);
- the Office of Management and Budget (OMB) will prepare and submit by December 31, 1997, an analysis of the economic effects of the Northeast Interstate Dairy Compact, particularly its effects on low-income Americans; and
- the U.S. Agency for International Development will be required to give at least as much food assistance to Haitian orphanages as it gave in fiscal year 1997 (that assistance is paid for by appropriations from this bill under Public Law 480).

Those favoring final passage contended:

This bill is within budget constraints. Funding in many worthwhile programs had to be cut in order to fund greater priorities. Still, the job would have been much more difficult if the welfare reform bill and the FAIR (Federal Agriculture Improvement and Reform) Act had not been passed last year, both of which resulted in significant savings. The Food and Drug Administration, the WIC Program, and a few other areas will receive greater funding, but most other areas will get less than they did last year. The bill was carefully crafted to address the highest priorities of Senators on both sides of the aisle, both on food welfare programs and on agriculture. We are confident that it will meet with the approval of a majority of our colleagues.

While favoring final passage, some Senators expressed the following reservations:

This agriculture appropriations bill is full of pork. It does not have a few earmarks, or a few dozen earmarks--it literally has hundreds of extremely specific spending items listed in its report language. For instance, the bill will provide \$47.5 million for 121 "special" research grants; all but six of those projects were unrequested (though we are not saying that we favor the Administration requesting funding for specific projects) and every penny of that amount must be spent at certain locations in certain States. There is even a new type of earmark, which is to provide funding to add additional personnel at specific locations. For instance, the report states that \$200,000 will be spent to add quarantine inspectors at Hawaiian facilities. It is bad enough for Members to try to get funding for projects in their States instead of letting agencies decide which projects to fund based on merit; now our colleagues even want to get involved in staffing decisions at particular projects. We approve of the frugality and priorities of this bill overall, but we strongly object to the earmarks that it contains.

No arguments were expressed in opposition to final passage.